South Tahoe

Public Utility District

Memorandum

Date: December 20, 2023

To: Board of Directors

Paul Hughes, General Manager

From: Brent Goligoski, Associate Engineer

Subject: Recommendation for Bid Award

Herbert Walkup Pipeline Replacement Project

Bids were opened on Friday, December 15, 2023, at 2 o'clock p.m. Five bids were received. The total bid amounts ranged from \$5,565,630 to \$6,939,050. The total Engineer's Estimate for this project is \$5,815,150.

As indicated in the attached memorandum and summary by the Contracts Specialist, Staff has found irregularities in the three apparent low bids received. There is an important distinction, however, between irregularities that are immaterial and ones that are material. Immaterial irregularities may be waived by the Governing Board, in its discretion. Irregularities which give the bidder an unfair competitive advantage, contain errors that would permit the bidder to withdraw its bid, or put the District's funding at risk are considered material and may not be waived.

The apparent low bid received from Vinciguerra Construction, Inc. (VCI) for the Herbert Walkup Pipeline Replacement Project (Project) contains only minor irregularities.

Another requirement of funding is that the bidders perform a Good-Faith Effort to seek participation by Disadvantaged Business Enterprises (DBE). Staff performed a review of the low bidder's DBE documentation and found no significant irregularities.

This bid includes six additive alternate bid items. The City of South Lake Tahoe requires full travel lane paving where the trench length is greater than 250 feet or has 4 or more trench cuts within one City block. Also, as the Drinking Water State Revolving Fund (DWSRF) funding contract is pending, the American Iron and Steel (AIS) and Build America, Buy America (BABA) requirements were separated out as additive alternates. Staff recommends that all alternates be awarded.

Staff recommends that the Board: 1) Find minor irregularities in the bid from Vinciguerra Construction, Inc. to be immaterial and waive immaterial irregularities; and 2) Award Project to the lowest responsive, responsible bidder, Vinciguerra Construction, Inc. in the amount of \$5,565,630.00, including all alternate bid items.

South Tahoe

Public Utility District

1275 Meadow Crest Drive South Lake Tahoe, CA 96150

Telephone: (530)544-6474 Fax: (530)541-4319

Memorandum

Date: December 20, 2023

To: Board Members, Paul Hughes

From: Starlet Glaze, Contracts Specialist

Subject: 2024 Herbert Walkup Pipeline Project

At 2:00 o'clock on the afternoon of December 15, 2023, we received Five (5) electronic bids via PlanetBids for the above-referenced project. Bids ranged from \$5,565,630.00 to \$6,939,050.00.

A careful review and analysis of the three (3) lowest bids received showed only minor deviations. See attached spreadsheet and list of deviations for a full breakdown of each bid.

Vinciguerra Construction, Inc. is the apparent low bidder. Vinciguerra Construction, Inc. only had two minor deviations.

I contacted the Contractor's License Board and was given the following information:

License Number 358838 is current and active and expires 02/28/2025.

The company is a corporation.

Vinciguerra Construction, Inc. holds a Class A – General Engineering license, a Class B – General Building license, and a HAZ - Supplemental Certification in Hazardous Substances Removal.

I also contacted the California Department of Industrial Relations Contractor Registration site and verified that Vinciguerra Construction, Inc. is registered under PWCR Number 1000064348.

2024 Herbert Walkup Pipeline Replacement Project

Advertisment Date: November 3,2023

Bid Opening Date: December 15, 2023

Item	Description	Unit	Quantity	Vinciguerra	Flowline Contractors	F.W. Carson Co.	Cruz Construction	Farr Construction Corporation dba	Engineer's Estimate
				Construction, Inc.				Resource Development Company	
Bid Sched	id Schedule A: Herbert Walkup Waterline Replacement								
1	Waterline Mobilization and Demobilization	LS	1	\$250,000.00	\$116,450.00	\$397,800.00	\$28,431.00	\$390,000.00	\$350,000.00
2	Waterline Erosion Control	LS	1	\$30,000.00	\$79,558.00	\$176,500.00	\$26,455.00	\$71,000.00	\$30,000.00
3	Waterline Groundwater Dewatering	LS	1	\$25,000.00	\$18,923.00	\$101,700.00	\$56,550.00	\$220,000.00	\$20,000.00
4	Waterline Traffic Control	LS	1	\$30,000.00	\$73,383.00	\$166,600.00	\$95,301.70	\$42,000.00	\$40,000.00
5	Waterline Sheeting, Shoring and Bracing or Equivalent Method	LS	1	\$20,000.00	\$21,618.00	\$34,000.00	\$49,010.00	\$90,000.00	\$20,000.00
6	Waterline Surveying	LS	1	\$10,000.00	\$8,589.00	\$18,800.00	\$17,972.00	\$37,500.00	\$15,000.00
7	Pre-Layout Potholing	LS	1	\$25,000.00	\$222,511.00	\$24,200.00	\$21,711.30	\$100,000.00	\$15,000.00
8	As- Directed Pothole	EA	10	\$5,000.00	\$6,840.00	\$6,100.00	\$24,540.00	\$18,000.00	\$2,000.00
9	8-inch C900 DR18 Water Main	LF	9183	\$1,836,600.00	\$1,506,012.00	\$1,827,417.00	\$2,411,455.80	\$2,479,410.00	\$1,974,345.00
10	8-inch Restrained C900 DR14 Water Main	LF	196	\$45,080.00	\$41,748.00	\$58,212.00	\$100,761.64	\$51,940.00	\$47,040.00
11	3/4-Inch Service	EA	113	\$565,000.00	\$596,979.00	\$553,700.00	\$851,393.98	\$327,700.00	\$395,500.00
12	1-Inch Service	EA	15	\$67,500.00	\$80,535.00	\$76,500.00	\$84,747.00	\$54,000.00	\$63,000.00
13	1 1/2-Inch Service	EA	1	\$5,000.00	\$6,790.00	\$11,500.00	\$10,949.90	\$9,500.00	\$4,400.00
14	2-Inch Service	EA	1	\$6,000.00	\$8,203.00	\$12,200.00	\$11,822.20	\$10,200.00	\$4,500.00
15	4-Inch Service	EA	1	\$10,000.00	\$15,634.00	\$14,200.00	\$12,823.20	\$11,100.00	\$9,000.00
16	3/4" Meter	EA	2	\$10,000.00	\$7,762.00	\$6,200.00	\$11,128.00	\$10,600.00	\$9,400.00
17	1" Meter	EA	1	\$7,000.00	\$4,716.00	\$4,300.00	\$8,031.40	\$6,500.00	\$5,000.00
18	Add for Traffic-rated meter installation	EA	2	\$2,000.00	\$1,738.00	\$4,800.00	\$13,059.80	\$11,400.00	\$1,000.00
19	Fire Hydrant Installation	EA	16	\$240,000.00	\$263,312.00	\$252,800.00	\$306,384.00	\$240,000.00	\$272,000.00
20	Tie-In #1 - Janet/Pioneer (Sheet P1)	LS	1	\$5,000.00	\$16,235.00	\$9,700.00	\$7,201.28	\$6,600.00	\$18,000.00
21	Tie-In #2 - Janet/Apple (Sheet P1)	LS	1	\$10,000.00	\$16,696.00	\$11,400.00	\$9,331.40	\$8,600.00	\$18,000.00
22	Tie-In #3 - Walkup/Pioneer (Sheet P2)	LS	1	\$5,000.00	\$16,142.00	\$9,300.00	\$7,413.90	\$6,500.00	\$18,000.00
23	Tie-In #4 - Woodland/Glenwood (Sheet P7)	LS	1	\$10,000.00	\$19,331.00	\$10,300.00	\$8,465.60	\$10,200.00	\$18,000.00
24	Tie-In #5 - Woodland/Dick Lake (Sheet P14)	LS	1	\$10,000.00	\$17,657.00	\$11,200.00	\$9,417.20	\$11,200.00	\$18,000.00
25	Tie-In #6 - Woodland/Gilmore Lake (Sheet P14)	LS	1	\$7,000.00	\$17,657.00	\$11,200.00	\$9,339.20	\$11,200.00	\$18,000.00
	Tie-In #7 - Woodland/Angora Lake (Sheet P15)	LS	1	\$7,000.00	\$17,657.00	\$11,200.00	\$9,339.20	\$11,200.00	\$18,000.00
27	Tie-In #8 - Woodland/Herbert (Sheet P16)	LS	1	\$7,000.00	\$17,259.00	\$10,300.00	\$9,339.20	\$7,500.00	\$18,000.00
28	Tie-In #9 - Herbert/Pioneer (Sheet P18)	LS	1	\$5,000.00	\$17,849.00	\$9,300.00	\$7,416.50	\$6,500.00	\$18,000.00
29	Demolish Existing Fire Hydrants	EA	15	\$18,750.00	\$81,750.00	\$11,550.00	\$94,867.50	\$90,000.00	\$22,500.00
	Abandon water main valves	EA	11	\$8,800.00	\$11,440.00	\$8,250.00	\$48,148.10	\$17,600.00	\$13,200.00
	Fill Abandoned Waterlines with Slurry	CY	66	\$26,400.00	\$74,184.00		\$28,914.60	\$92,400.00	\$33,000.00
	Waterline 4-Inch Trench Patch	SF	23000	\$253,000.00	\$270,710.00		\$148,350.00	\$218,500.00	\$368,000.00
	Waterline 3-Inch Miscellaneous Patch Paving	SF	1700	\$34,000.00	\$30,209.00		\$13,260.00	\$14,450.00	\$35,700.00
	Additional 1-foot Pipeline Depth	LF	300	\$6,000.00	\$6,600.00	· · ·	\$32,760.00	\$12,000.00	\$4,500.00
	Waterline Non-Excavatable Rock Removal	CY	15	\$3,000.00	\$19,080.00	\$7,350.00	\$20,728.50	\$15,750.00	\$4,500.00
	Allowance for Customer Side Water Service Relocations	LS	1	\$30,000.00	\$30,000.00	1 7	\$30,000.00	\$30,000.00	\$30,000.00
37	Waterline Contingency Work/Unknown Conditions	LS	1	\$30,000.00	\$30,000.00	· · ·	\$30,000.00	\$30,000.00	\$30,000.00
			Subtotal	\$3,665,130.00	\$3,791,757.00	\$4,327,979.00	\$4,666,820.10	\$4,781,050.00	\$3,980,585.00
	ıle B: Walkup Sewer Replacement								ļ
	Sewerline Mobilization and Demobilization	LS	1	\$95,000.00	. ,	· ' '	\$21,482.50	\$187,000.00	
	Sewerline Erosion Control	LS	1	\$15,000.00	. ,	· · ·	\$21,700.90	\$30,000.00	
	Sewerline Groundwater Dewatering	LS	1	\$50,000.00	. ,	· · ·	\$56,550.00	\$40,000.00	\$70,000.00
	Sewerline Traffic Control	LS	1	\$10,000.00	. ,	· ' '	\$65,863.20	\$25,000.00	\$30,000.00
	Sewerline Sheeting, Shoring and Bracing or Equivalent Method	LS	1	\$25,000.00	· · · · · ·		\$39,582.40	\$68,000.00	\$30,000.00
	Sewerline Surveying	LS	1	\$9,000.00			\$17,972.00	\$12,500.00	\$15,000.00
44	8-inch SDR 26 Sewer Main	LF	1860	\$930,000.00	\$857,460.00	\$412,920.00	\$365,118.00	\$613,800.00	\$651,000.00

nch Mill and Overlay d for American Iron and Steel (AIS) Requirements d for Build America, Buy America (BABA) Requirements d for American Iron and Steel (AIS) Requirements d for Build America, Buy America (BABA) Requirements	LS LS LS	22000 1 1 1 1 1 Subtotal Total	\$88,000.00 \$12,000.00 \$12,000.00 \$1,000.00 \$1,000.00 \$322,000.00 \$5,565,630.00	\$133,760.00 \$5.00 \$5.00 \$5.00 \$5.00 \$404,700.00 \$5,852,181.00	\$112,200.00 \$92,200.00 \$95,800.00 \$6,800.00 \$6,800.00 \$568,600.00 \$6,096,449.00	\$177,320.00 \$88,198.50 \$91,582.40 \$63,024.85 \$66,624.02 \$824,749.77 \$6,598,149.57	\$154,000.00 \$104,500.00 \$110,300.00 \$25,000.00 \$27,000.00 \$771,800.00 \$6,939,050.00	\$110,000.00 \$12,365.00 \$10,000.00 \$5,500.00 \$5,000.00 \$402,865.00 \$5,815,150.00
d for American Iron and Steel (AIS) Requirements d for Build America, Buy America (BABA) Requirements d for American Iron and Steel (AIS) Requirements	LS LS	22000 1 1 1 1	\$12,000.00 \$12,000.00 \$1,000.00	\$5.00 \$5.00 \$5.00	\$92,200.00 \$95,800.00 \$6,800.00	\$88,198.50 \$91,582.40 \$63,024.85	\$104,500.00 \$110,300.00 \$25,000.00	\$12,365.00 \$10,000.00 \$5,500.00
d for American Iron and Steel (AIS) Requirements d for Build America, Buy America (BABA) Requirements	LS LS	22000 1 1 1	\$12,000.00 \$12,000.00	\$5.00 \$5.00	\$92,200.00 \$95,800.00	\$88,198.50 \$91,582.40	\$104,500.00 \$110,300.00	\$12,365.0 \$10,000.0
d for American Iron and Steel (AIS) Requirements	LS	22000 1 1	\$12,000.00	\$5.00	\$92,200.00	\$88,198.50	\$104,500.00	\$12,365.0
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nch Mill and Overlay	SF.	22000	\$88,000.00	\$133,760.00	\$112,200.00	\$177,320.00	\$154,000.00	\$110,000.0
	SF							
nch Mill and Overlay	SF	52000	\$208,000.00	\$270,920.00	\$254,800.00	\$338,000.00	\$351,000.00	\$260,000.0
		Subtotal	\$200,000.00	\$200,000.00	\$200,000.00	\$200,000.00	\$200,000.00	\$200,000.00
ewer System Improvements	LS	1	\$100,000.00	\$100,000.00	\$100,000.00	\$100,000.00	\$100,000.00	\$100,000.0
ater System Improvements	LS	1	\$100,000.00	\$100,000.00	\$100,000.00	\$100,000.00	\$100,000.00	\$100,000.0
Bid Schedule C: As Needed System Improvements			,	,		. ,	. , ,	
 .		Subtotal	\$1,378,500.00	\$1,455,724.00	\$999,870.00	\$906,579.70	\$1,186,200.00	\$1,231,700.0
ntingency Work/Unknown Conditions	LS	1	\$20,000.00	\$20,000.00	\$20,000.00	\$20,000.00	\$20,000.00	\$20,000.0
n-Excavatable Rock Removal	CY	5	\$1,000.00	\$6,770.00	\$2,950.00	\$14,651.00	\$5,400.00	\$1,500.0
nch Miscellaneous Patch Paving	SF	200	\$5,000.00	\$4,212.00	\$2,200.00	\$6,538.00	\$3,600.00	\$4,200.0
nch Trench Patch	SF	11000	\$132,000.00	\$161,370.00	\$121,000.00	\$76,780.00	\$104,500.00	\$176,000.0
Wall	EA	10	\$25,000.00	\$41,620.00	\$31,000.00	\$35,100.00	\$15,000.00	\$12,000.0
isal	CY	15	\$3,000.00	\$16,290.00	\$11,100.00	\$48,282.00	\$12,000.00	\$4,500.0
placement	LF	100	\$20,000.00	\$24,900.00	\$23,300.00	\$36,400.00	\$20,000.00	\$12,500.0
nnection to Main	EA	10	\$15,000.00			\$25,662.00	\$6,200.00	\$20,000.0
rnal Drop (Woodland/Glenwood)	EA	1	\$2,500.00	. ,		\$10,726.30	\$4,300.00	\$35,000.0 \$10,000.0
rnal Drop nnection	to Main	o (Woodland/Glenwood) EA to Main EA	b (Woodland/Glenwood) EA 1 to Main EA 10	b (Woodland/Glenwood) EA 1 \$2,500.00 to Main EA 10 \$15,000.00	b (Woodland/Glenwood) EA 1 \$2,500.00 \$22,849.00 to Main EA 10 \$15,000.00 \$26,780.00	b (Woodland/Glenwood)	b (Woodland/Glenwood) EA 1 \$2,500.00 \$22,849.00 \$7,800.00 \$10,726.30 to Main EA 10 \$15,000.00 \$26,780.00 \$45,000.00 \$25,662.00	b (Woodland/Glenwood) EA 1 \$2,500.00 \$22,849.00 \$7,800.00 \$10,726.30 \$4,300.00 to Main EA 10 \$15,000.00 \$26,780.00 \$45,000.00 \$25,662.00 \$6,200.00

2024 Herbert Walkup Pipeline Project Bid Opening: Friday, December 15, 2023, at 2:00 o'clock p.m.

<u>Deviations and information gathered during bid analysis of the three lowest Bids</u> received:

Vinciguerra Construction, Inc.

- List of Subcontractors
 - One of the subcontractor's addresses did not match the Department of Industrial Relations (DIR) Website. However, it did match the Contractor's State License Board (CSLB) website
 - The subcontractor's company name is listed on the Bid Form, but the license number does not match. However, we were able to verify the individual surveyor's license number and active status through the California Board of Professional Engineers and Land Surveyors website.

F.W. Carson Co.

- Equipment/Material Supplier List
 - The name of one of the manufacturers listed on the Bid Form, "Etony" was illegible.
- Bidder's General Information, Item 4
 - The State license number listed on the Bid Form for the Contractor could not be located on the California Contractor's State License Board (CSLB) website. We were however able to contact the Contractor and obtain the correct license number which was then verified as current and active.
- Bidders General Information, Item 6
 - The authorized agent's name for the surety company was not provided on the Bid Form.
 - The surety company's name, address, and telephone number were not provided on the Bid form. We were, however, able to obtain the information directly from the agent once identified and verify that the Bid Bond is valid and meets District requirements.
- Certification by Contractor's Insurance Broker
 - The brokerage agency's name was incorrectly listed in the signature block rather than the insurance company name. We were however able to obtain the insurance company's name directly from the agent and verify that it meets District requirements.

Flowline Contractors, Inc.

- List of Subcontractors
 - The entity name of one of the subcontractors listed on the Bid form did not match either the California Contractor's State License Board (CA CSLB) website or the California Department of Industrial Relations (CA DIR). We were however able to obtain and verify the correct entity name and that they are registered and active with the CA DIR and have a current business license.

- Bidder's General Information, item 6
 - The name of the surety company was provided but not the phone number or address. The agent's name, address and phone number were provided but not the brokerage company's name. We were however able to obtain the additional information directly from the agent and verify that the Bid Bond is valid, and that the surety company meets District's requirements.
- Certification by Contractor's Insurance Broker
 - The Insurance Company's name was abbreviated. We were however able to obtain the full company name and verify that it meets District requirements.

2024 Herbert Walkup Pipeline Project CONTRACTOR'S SUBCONTRACTORS

Vinciguerra Construction, Inc.

Description of Work	Subcontractors Name			
<u>Description of Work</u>	& Address			
Sawcutting/ Coring (P) .5%	Austerman, Inc.			
Sawcutting/ Coring (F) .5%	1960 Channel Dr.			
	West Sacramento, CA 95691			
	CA#686965; CA DIR(PWC)#1000004658			
Cellular Concrete (P) .5%	Geo-Cell Solutions, Inc.			
Condidit Control (1)	2668 N. Fordham Ave.			
	Fresno, CA 93727			
	CA#938053; CA DIR(PWC)#1000001454			
Survey (P) .5%	MAPCA Surveys, Inc.			
	580 Mount Rose Street			
	Reno, NV 89509			
	Land Survey Lic. No. 7954;			
	CA DIR (PWC) 1000019358			
Asphalt Paving (P) 11%	Colbre Grading and Paving of NV, Inc.			
	1528 USA Hwy 395 N. Ste 245			
	Gardnerville, NV 89410			
	CA#966509; CA DIR (PWC) 1000449366			
	Material Supplier List:			
Equipment/Material	Supplier / Manufacturer			
Aggregate base material Recycled Virgin	Tahoe Asphalt / Tahoe Asphalt			
	Cinderlite / Cinderlite			
2. Asphalt	Tahoe Asphalt / Tahoe Asphalt			
3. Concrete	Sierra Tahoe Ready Mix/Sierra Tahoe Ready Mix			
4. Water Piping	CAP FLO / NAPCO			
5. Water Fittings	CAP FLO / Tyler			
6. Water Valves	CAP FLO / AVK			
7. Fire Hydrants	CAP FLO / AVK			
8. Sewer Piping	CAP FLO / NAPCO			
9. Sewer Fittings	CAP FLO / NAPCO			

Flowline Contractors, Inc.

	<u>-</u>		2011.1.0.01.01.01.01.01.01.01.01.01.01.01			
	<u>Description of Work</u>		Subcontractors Name & Address			
Paving		12.73%	Black Star Pavement Maintenance, Inc. 8360 Galena Ave. Sacramento, CA 95828 CA#954061; CA DIR(PWC)#1000026271			

2024 Herbert Walkup Pipeline Project CONTRACTOR'S SUBCONTRACTORS

Saw-Cutting .56	11358 Sunrise Gold Circle, Suite A Rancho Cordova, CA 95742 License#894220
Named Equipme	CA DIR(PWC)#PW-LR-1000643289 ent/Material Supplier List:
Equipment/Material	Supplier / Manufacturer
Aggregate base material	Cinderlite Trucking Corp/Cinderlite Trucking Corp
2. Asphalt	Teichert / Teichert
3. Concrete	Sierra Tahoe Ready Mix Inc / Sierra Tahoe Ready Mix Inc
4. Water Piping	Capital Flow / Westlake Pipe and Fittings
5. Water Fittings	Capital Flow / Tyler Union
6. Water Valves	Capital Flow / American AVK
7. Fire Hydrants	Capital Flow / American AVK
8. Sewer Piping	Capital Flow / Westlake Pipe and Fittings
9. Sewer Fittings	Capital Flow / Westlake Pipe and Fittings

F. W. Carson Co.

Description of Work	Subcontractors Name			
<u> </u>	& Address			
None	None			
Named Equipme	/Material Supplier List:			
Equipment/Material	Supplier / Manufacturer			
Aggregate base material	F.W. Carson, Cinderlite, Granite Const., South Tahoe Asphalt / Same			
2. Asphalt	Granite Const., South Tahoe Asphalt / Same			
3. Concrete	American Ready Mix, 3D Concrete, Sierra Tahoe Ready Mix / Same			
4. Water Piping	Western Nevada Supply / Diamond Plastics, Vinyl Tech			
5. Water Fittings	Western Nevada Supply / Tyler, "Etony" (illegible), Sigman			
6. Water Valves	Western Nevada Supply / Mueller			
7. Fire Hydrants	Western Nevada Supply / Mueller			
8. Sewer Piping	Western Nevada Supply / Diamond Plastics, Westlake			
9. Sewer Fittings	Western Nevada Supply / Westlake			